STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES Land Division Honolulu, Hawaii 96813

May 27, 2011

Board of Land and Natural Resources State of Hawaii Honolulu, Hawaii

11HD-063

<u>Hawaii</u>

Mutual Cancellation of General Lease No. S-4004 and Issuance of a Direct Lease to Christ Lutheran Church of Hilo, Hawaii for Church and Allied Purposes, Waiakea, South Hilo, Hawaii, Tax Map Key: (3) 2-4-001:120.

APPLICANT:

Christ Lutheran Church of Hilo, Hawaii, a Hawaii non-profit corporation.

LEGAL REFERENCE:

Section 171-43.1, Hawaii Revised Statutes, as amended.

LOCATION:

Portion of Government lands of Waiakea situated at South Hilo, Hawaii, identified by Tax Map Key: (3) 2-4-001:120, as shown on the attached map labeled Exhibit A.

AREA:

3.101 acres, more or less.

ZONING:

State Land Use District:

Urban

County of Hawaii CZO:

RS-10

TRUST LAND STATUS:

Section 5(b) lands of the Hawaii Admission Act DHHL 30% entitlement lands pursuant to the Hawaii State Constitution: NO-

CURRENT USE STATUS:

Encumbered by General Lease No. S-4004, Christ Lutheran Church, Lessee, for church and allied purposes. Lease to expire on August 15, 2031. Last rental reopening occurred on August 16, 1996. Rent is currently \$2,940.00 per year.

LEASE TERM:

Sixty-five (65) years.

COMMENCEMENT DATE:

The first day of the month to be determined by the Chairperson.

ANNUAL RENT:

\$480.00 per annum.

METHOD OF PAYMENT:

Semi-annual payments in advance.

RENTAL REOPENINGS:

At the 10th, 20th, 30th, 40th, 50th and 60th years of the lease term, by staff or independent appraisal.

PERFORMANCE BOND:

Twice the annual rental amount.

PROPERTY CHARACTERISTICS:

Utilities – electricity, telephone, water Slope – Level Elevation – 100' Rainfall – 100" per year SCS Soil Series – Not applicable

Land Study Bureau - Not Applicable

Legal access to property – Staff has verified that there is legal access to the property off of Kapiolani Street

Subdivision - Staff has verified that the subject property is a legally subdivided lot.

Encumbrances - General Lease No. S-4004 to Christ Lutheran Church

DCCA VERIFICATION:

Place of business registration confirmed: YES X NO Registered business name confirmed: YES X NO Applicant in good standing confirmed: YES X NO

APPLICANT REQUIREMENTS:

None.

<u>CHAPTER 343 – ENVIRONMENTAL ASSESSMENT:</u>

See Exhibit B attached.

BACKGROUND:

At its meeting of April 15, 1966, Item F-17, the Board of Land and Natural Resources approved the sale of a lease at public auction covering the subject land for church and allied purposes. The lease term was 65 years. Christ Lutheran Church of Hilo, Hawaii (Applicant) was the successful bidder at auction held on August 16, 1966 and General Lease No. S-4004 was thereafter issued to Applicant with an initial annual rental of \$1,214.00.

The lease required Applicant to complete construction of a church facility on the land at a minimum cost of \$125,000 within three years from the date of sale. The file shows that a church and parsonage were constructed on the land as of April 1, 1968 in accordance with plans approved by the Chairperson at a cost exceeding this threshold. Applicant has used the land and improvements for church and allied purposes since that time, and has made additional improvements to the land in accordance with plans approved by the Chairperson.

General Lease S-4004 provides for periodic rental reopenings established by independent appraisal on the 15th, 30th and 45th years of the lease term. The last rental reopening in 1996 established the annual rent at \$2,940.00. A rental reopening is scheduled for

¹ Applicant's full legal name is Christ Lutheran Church of Hilo, Hawaii. For reasons that are not clear from the file, the shorter version of Christ Lutheran Church was used in the preparation of the lease. A review of Department of Commerce and Consumer Affairs records shows that Applicant was incorporated in Hawaii on October 28, 1955 and has not had a name change since that time.

of Direct Lease

August 16, 2011. However, in June 2010, Applicant submitted its request to cancel the current lease and obtain a new 65-year lease by direct negotiation at \$480.00 per year, which is the minimum rent available to charitable organizations under current Board policy.

ANALYSIS:

The highest and best use allowable under County of Hawaii zoning is the existing use. Applicant is not proposing to change the use. Applicant has provided evidence of Internal Revenue Code Section 501(c)(3) status, as well as information on its operations, services, program measurements, budget and funding. A redacted copy of Applicant's Application and Qualification Questionnaire for non-profit status is attached as Exhibit C. As of April 20, 2011, Applicant is compliant with all lease terms and conditions. Rent is paid up to June 15, 2011. Liability insurance expires on October 2, 2011. At its meeting of April 22, 1983, Item F-2, the Board waived the performance bond requirement for the lease.

Applicant has not had a lease, permit, easement or other disposition of State lands terminated with the last five years due to non-compliance with such terms and conditions.

Staff is recommending that the new lease be issued for 65 years, which is the maximum term the Board can approve for this type of disposition.

DISCUSSION:

As indicated above, General Lease No. S-4004 required Applicant to pay market rent as determined by periodic independent appraisal. However, by statute and current Board policy, the Board is authorized to lease State lands to qualifying eleemosynary (charitable) organizations at nominal rent. The statutory authority is as follows:

§171-43.1 Lease to eleemosynary organizations. The board may lease, at a nominal consideration, by direct negotiation and without recourse to public auction, public lands to an eleemosynary organization which has been certified to be tax exempt under sections 501(c)(1) or 501(c)(3) of the Internal Revenue Code of 1986, as amended. The lands shall be used by such eleemosynary organizations for the purposes for which their charter was issued and for which they were certified by the Internal Revenue Service. [L 1970, c 83, §5; am L 1971, c 100, §1; am L 1982, c 202, §1; am L 1991, c 212, §3]

A section 501(c)(1) organization must be both organized by an Act of Congress and be an instrumentality of the United States, while a section 501(c)(3) organization is a privately organized charitable organization.

When considering lease dispositions to, or rental reopenings for, eleemosynary organizations, the Board may therefore set the rent by direct negotiation at an amount below fair market rental (i.e., nominal rent). On May 13, 2005, the Land Board established a Minimum Rent Policy that stated, among other things, that the minimum rent for a lease to a charitable organization be no less than \$480 per year. Staff believes "nominal rent" under Section 171-43.1, Hawaii Revised Statutes ought to be anywhere between fair market rent and the minimum rent of \$480 per year. In order to have a standard nominal rent for qualifying non-profit tenants, staff generally recommends rent be set at \$480 per year.

Applicant's application includes evidence of its 501(c)(3) status. In the past three years, Applicant has not been issued any notices of default for rent, insurance or other lease matters.

Comments were solicited from the agencies indicated below regarding the proposed action. Any responses received will be addressed in the final submittal.

Agency	Response	
DLNR-Engineering	No objection to the proposed action. Project is located in Flood Zone X according to the Flood Insurance Rate Map.	
Office of Hawaiian Affairs	No response.	
Planning Department, County of Hawaii	No comments.	

The Board waived the performance bond requirement for General Lease No. S-4004 at its meeting of April 22, 1983, Item F-2. If the Board approves nominal rent for the new lease, staff believes it is appropriate that the new lease require a performance bond, which will be calculated at two times the annual rent pursuant to the standard lease conditions.

RECOMMENDATION:

That the Board:

- 1. Authorize the mutual cancellation of General Lease No. S-4004, Christ Lutheran Church, covering the subject land under the terms and conditions cited above, which are by this reference incorporated herein and further subject to the following:
 - A. The standard terms and conditions of the most current mutual cancellation of lease document form, as may be amended from time to time;
 - B. The cancellation instrument shall reflect the full legal name of Applicant:

Christ Lutheran Church of Hilo, Hawaii;

- C. Review and approval by the Department of the Attorney General; and
- D. Such other terms and conditions as may be prescribed by the Chairperson to best serve the interests of the State.
- 2. Declare that, after considering the potential effects of the proposed disposition as provided by Chapter 343, HRS, and Chapter 11-200, HAR, this project will probably have minimal or no significant effect on the environment and is therefore exempt from the preparation of an environmental assessment.
- 3. Authorize the issuance of a direct lease to Christ Lutheran Church of Hilo, Hawaii covering the subject land under the terms and conditions cited above, which are by this reference incorporated herein and further subject to the following:
 - A. The standard terms and conditions of the most current non-profit lease document form, as may be amended from time to time;
 - B. Review and approval by the Department of the Attorney General; and
 - C. Such other terms and conditions as may be prescribed by the Chairperson to best serve the interests of the State.

Respectfully Submitted,

Charlesse & Usolic

Kevin E. Moore

District Land Agent

APPROVED FOR SUBMITTAL:

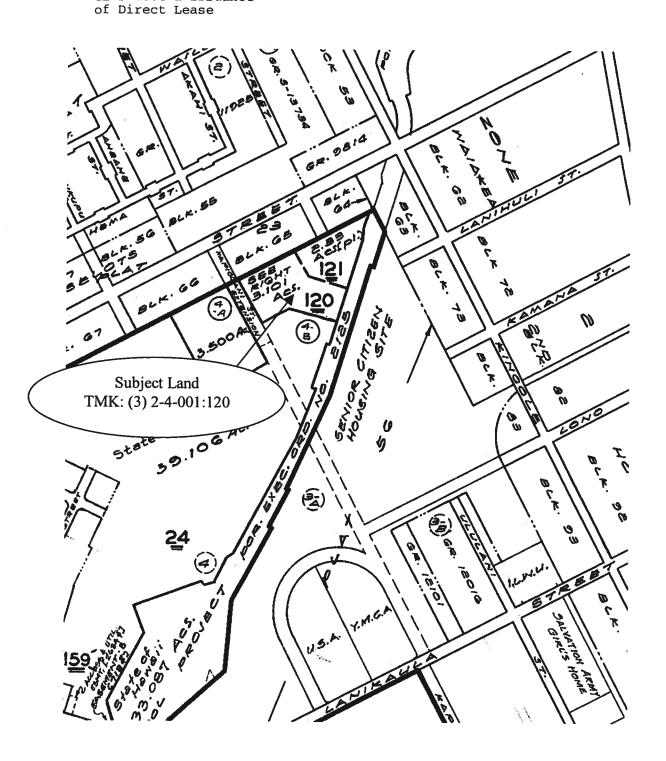


EXHIBIT A

NEIL ABERCROMBIE GOVERNOR OF HAWAII





STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

EXEMPTION NOTIFICATION

From the preparation of an environmental assessment under the authority of Chapter 343, HRS and Chapter 11-200, HAR

Project Title:

Mutual Cancellation of General Lease No. S-4004 and Issuance of

a Direct Lease to Christ Lutheran Church of Hilo, Hawaii for

Church and Allied Purposes

Project Number:

PSF No. 11HD-063

Project Location:

Waiakea, South Hilo, Hawaii, Tax Map Key: (3) 2-4-001:120

Project Description:

Issuance of a Direct Lease to Christ Lutheran Church of Hilo,

Hawaii for Church and Allied Purposes

Consulted Parties:

Department of Land and Natural Resources, Engineering Division;

County of Hawaii Planning Department

Exemption Class No.:

In accordance with the "Division of Land Management's Environmental Impact Statement Exemption List", approved by the Environmental Council and dated April 28, 1986, the subject request is exempt from the preparation of an environmental assessment under the following:

Exemption Class No. 1, which states, "Operations, repairs or maintenance of existing structures, facilities, equipment or topographical features, involving negligible or no expansion or change of use beyond that previously existing."

The cancellation of General Lease No. S-4004 and the issuance of the new lease to Christ Lutheran Church of Hilo, Hawaii Issuance of Direct Lease to Christ Lutheran Church of Hilo, Hawaii 3rd/ 2-4-001:120

(Applicant) is intended merely to allow Applicant to qualify for nominal rent, as opposed to market rent, that is available to other charitable organizations under the current policy of the Board of Land and Natural Resources. The Applicant will continue the operation of the church and related facilities that began in 1968, and therefore, this action is exempt from the provisions of Chapter 343, HRS, relating to environmental impact statements.

Recommendation:

The issuance of a new lease to Applicant to continue an existing use in itself will probably have minimal or no significant effect on the environment. It is recommended that the Board of Land and Natural Resources find that the proposed lease is exempt from the preparation of an environmental assessment. Inasmuch as the Chapter 343 environmental requirements apply to Applicant's proposed use of the lands, Applicant shall be responsible for compliance with Chapter 343, HRS, as amended.

William J. Aila, Jr., Chairperson

<u>APPLICATION AND QUALIFICATION QUESTIONNAIRE</u> (Non-Profit)

Write answers in the spaces provided. Attach additional sheets as necessary, clearly indicating the applicable section number.

Part I:	: General Information					
1.	Applicant's legal name: Christ Lutheran Church of Hilo, Hawaii					
2.	Appl	Applicant's full mailing address:				
	<u>595</u>	595 Kapiolani St., Hilo, HI 96720				
3.	Nam	e of contact person: (Treasurer	-			
	Cont	Contact person Phone No.: (808) Fax No.: (808)				
4.	Appli	Applicant is interested in the following parcel:				
	Tax	Tax Map Key No.: (3) 2-4-001-120 Location: 595 Kapiolani St. Hilo, HI				
	if Ap	plicant is current lessee: General Lease No.: S-4004				
5 .	Whe	n was Applicant incorporated? <u>10/28/1955</u>				
6.	Attac	Attach the following:				
	A.	Articles of Incorporation				
	B.	Bylaws				
	C.	C. List of the non-profit agency's Board of Directors				
	D.	·				
	E.					
	F.	·				
		Audit by outside CPA firm not required. Three years of internally prepared and accepted				
		12/31/xx statements attached.				
	If Applicant is a new start-up, attach projected capital and operating budgets.					
	G.	Any program material which describes eligibility requirements or other receive services				
Part II:	Quali	<u>ication</u>				
7.	is Ap	olicant registered to do business in Hawaii:	Yes			
3.	Has A	applicant received tax exempt status from the Internal Revenue Service?	Yes			
9.	is App statut	s Applicant licensed or accredited in accordance with federal, State or county N/A statutes, rules, ordinances, to conduct the proposed activities?				
	List al	I such licenses and accreditations required:	W8/49-21			
0.	ls App	plicant in default or otherwise not in good standing with any State	No			

sale in fee o	cancelled within the last five	ase, permit, license, easem years? If yes, list:	ent or N
Doc. No.	Type of Agreement	Term of Agreement	
Does Applic	cant have any policies which e, creed, color, national orig	discriminate against anyo in, sex or physical handica	ne on the No
If yes, expla	in:		
Has Applica agency, the	int received funding from a f Aloha United Way, and/or a	major private foundation v	vernment No
Has Applica agency, the	int received funding from a f	n major private foundation vontracts below: <u>Contract Term</u>	vithin the <u>Contract Amou</u>
Has Applica agency, the last three ye	int received funding from a f Aloha United Way, and/or a	n major private foundation water the major private foundation was major with the major private for the major private foundation was a supplied to the major private foundati	vithin the <u>Contract Amou</u>
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Has Applica agency, the last three ye	int received funding from a f Aloha United Way, and/or a	n major private foundation vontracts below: <u>Contract Term</u>	Contract Amoul \$\$

<u>Part</u>	III: Program Activities and Persons to be Served	
15.	What activities will be conducted on the premises to be leased? Church related activities	
		
16.	What are the specific objectives of these activities?	
10.	Disseminating the Gospel	· · · · · · · · · · · · · · · · · · ·
17.	Describe the community need for and the public benefit derived from these activities Only Lutheran Church on the east side of the island of Hawaii	•
18.	Describe the targeted population for these activities by: 1) age group, 2) gende background, 4) income level, 5) geographic location of residence, 6) special needs/discother applicable characteristic(s). Anyone who wishes to worship in a Lutheran congregation	er, 3) ethnic ability, and 7
9.	Describe all eligibility requirements of clients to participate in the activities, e.g. age, in ethnic background, income level, disability, etc. Anyone who wishes to worship in a Lutheran congregation	ncome level,
0.	Do you require membership to participate in these activities? If yes, list the requirements of becoming and remaining a member:	No
		

How many unduplicated persons will eng	age in the activities annually?		
Activity	Persons Per Year	Persons Per Year	
Church Services	250-300		
Is State funding made available for the acon the leased premises?	ctivities to be conducted No		
If yes, by which State agency:			
List all activities to be conducted on the leasubleasing, sale of products or services. activity. Periodic fundraising when necessary – ha	ased premises which require payment of excise taxe include an estimate of annual gross revenues from ave not had for several years.	s, e.g ı each	
Development of the Land Describe the proposed site development	plan for the property, indicating the location and s	ize of	
Describe the proposed site development puildings, parking areas, landscaped area	plan for the property, indicating the location and s as and related uses. Attach sketch of plan if availa a land, a sanctuary, a parsonage and a meeting ha	hle	
Describe the proposed site development puildings, parking areas, landscaped area	as and related uses. Attach sketch of plan if availa a land, a sanctuary, a parsonage and a meeting ha	hle	

		·	
27.	Describe all environmental, land undevelop the land as proposed. N/A		ther permitting requirements which must be met to
28.	Will you be subleasing any portion o	of the prop	perty? If yes, describe the sublease uses:
Part V	Notarized Certification		
receivi	stand that if any statements are showning a lease or my/our lease may be ca	ire true a n to be fai anceled.	nd information contained in this Application and and accurate to the best of my/our knowledge and see or misrepresented, I/we may be disqualified from
Christ Applican	Lutheran Church of Hilo, Hawaii at Name	Applicant N	Name
Its: Tre	easurer	lts:	
Subscr 21 st	ribed and sworn to before me this day of <u>June</u> , 20 10 Public	.·	Doc. Date: 6/21/10 #Pages: 5 Name: Lynnc Furutani Third Circuit Doc. Description: Application & Qualification Questionnaire
County State o My com	f: Hawaii		Signature Augustani 6/21/10 Signature My commission expires. 7/7/13 NOTARY CERTIFICATION
	O8/30/05	AUNDA *	Signature My commission expires. 7 7 13 NOTARY CERTIFICATION * 85-274 * 85-274
Rev	08/30/05	III.	Bl. Ph. Ph. A. H. H. W.

Rev. 08/30/05

Non-Profit Application Form, page 5

8.400: IRS Rulings

8.405:

Federal Tax Exemption

Internal Revenue Service

Department of the Treasury

District Director 230 South Dearborn Street Chicago, IL 60604

The Lutheran Church-Missouri Synod

Attn: George Horensky 1333 South Kirkwood Road St. Louis, Missouri 63122 Date: JUN 0 3 1992

Re:

Gentlemen:

By means of a letter dated July 23, 1941, issued to you under your name at the time (Evangelical Lutheran Synod of Missouri, Ohio and Other States), you were determined to be organized and operated so as to be entitled to be exempt from federal income tax, and to be entitled to receive gifts for which the donors could claim deductions for federal income, gift and estate tax purposes. By means of a letter dated January 8, 1965, certain "subordinate" units were included in a group ruling, excluding, however, your commissions, committees, councils and your radio station, KFVO, all of which were observed to be merely activities of yours and not separate entities.

The purposes of this letter is to assure you that the Synod, including its boards, commissions, committees and councils, and any radio and television broadcast licenses owned by it and not structured as a corporation separate from the Synod, is exempt from federal income tax as an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986, is not required to file federal income tax returns, and contributions to which are deductible by donors as provided in Section 170, 2055, 2106, and 2522 of the Code.

Finally, you may refer to this letter by its date in referring to our determination that you are an exempt organization.

Sincerely yours,

R. S. Wintrode, Jr. District Director